

**LDS November 2017**

**CHERWELL DISTRICT COUNCIL  
LOCAL DEVELOPMENT SCHEME  
November 2017**





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## 1. Introduction

The Local Development Scheme (LDS) is a rolling business plan for the preparation of key planning policy documents that will be relevant to future planning decisions. It outlines the programme and resources for completion and adoption of each relevant planning document. It is a requirement of the Planning and Compulsory Purchase Act 2004 (as amended by s.111 of the Localism Act (2011)) that the Council prepares and maintains an LDS.

The LDS must specify:

- the local development documents which are to be development plan documents;
- the subject matter and geographical area to which each development plan document is to relate;
- which development plan documents (if any) are to be prepared jointly with one or more other local planning authorities;
- any matter or area in respect of which the authority have agreed (or propose to agree) to the constitution of a joint committee;
- the timetable for the preparation and revision of the development plan documents; and
- such other matters as are prescribed.

Development Plan Documents must be prepared in accordance with the LDS.

This LDS revises that approved by the Council's Executive on 3 April 2017.

It updates the programme for the production of the Council's key planning policy documents following adoption of the Cherwell Local Plan 2011-2031 (Part 1) on 20 July 2015. Policy Bicester 13 (Gavray Drive) of the Local Plan was re-adopted on 19 December 2016 in accordance with a Court Order dated 19 February 2016 and an addendum to the Local Plan Inspector's report received on 18 May 2016.

Potential changes to plan-making legislation and national planning policy have been highlighted in the housing White Paper 'Fixing our Broken Housing Market' (February 2017) and in the consultation paper 'Planning for the right homes in the right places' (September 2017). The Government has also stated that it will publish revisions to the National Planning Policy Framework in Spring 2018. Consequently, the LDS will need to be kept under review and a further update may be required.

## 2. Existing Development Plan

As at 4 January 2016, the existing statutory Development Plan comprises the Cherwell Local Plan 2011-2031 (Part 1) adopted in July 2015 (incorporating the re-adopted Policy Bicester 13) and the saved policies of the adopted Cherwell Local Plan 1996 that have not been replaced by the new Local Plan Part 1 (see Appendix 7 of the adopted Local Plan). The Cherwell Local Plan 1996 was adopted in November 1996 and policies were saved from 27 September 2007. The Development Plan also includes the Hook Norton Neighbourhood Plan which was formally 'made' by the Council on 19 October 2015 and the Bloxham Neighbourhood Plan which was 'made' on 19 December 2016.

## 3. Non-Statutory Local Plan

The Council also has a Non-Statutory Cherwell Local Plan 2011. Originally produced as a replacement for the adopted Local Plan, the Plan was subject to first and second draft deposit stages and pre-inquiry changes were incorporated. However, the decision was taken by the Council to

discontinue work on the plan on the 13 December 2004 and withdraw it from the statutory local plan process before the Public Inquiry. To avoid a policy void the Non-Statutory Cherwell Local Plan 2011 was approved by the Council as interim planning policy for development control purposes on the 13 December 2004. Over time, its policies are being superseded by new planning documents.

#### 4. Cherwell Local Plan Development Framework

The Council's key planning policy documents will be as follows:

- **Cherwell Local Plan 2011-2031 (Part 1)** – complete and adopted by the Council on 20 July 2015 (incorporating Policy Bicester 13 re-adopted on 19 December 2016). Comprises the main strategy document containing strategic development sites and policies and forms part of the statutory Development Plan.
- **Partial Review of Cherwell Local Plan 2011-2031 (Part 1)** - under preparation. Consultation took place on an Issues Paper from 29 January 2016 – 11 March 2016, on an Options Paper from 14 November 2016 – 9 January 2017 and on a Proposed Submission Document from 17 July 2017 to 10 October 2017. The Partial Review will contain a supplemental planning strategy and strategic development sites in order for the district to contribute in meeting the identified unmet housing needs of Oxford City. Upon adoption by the Council it will become part of the statutory Development Plan.
- **Cherwell Local Plan 2011 – 2031 (Part 2): Development Management Policies and Sites** – under preparation. A preliminary scoping consultation was undertaken in May 2015. Consultation took place on an Issues Paper from 29 January 2016 – 11 March 2016. Local Plan Part 2 will contain detailed planning policies for considering planning applications and non-strategic site allocations. Upon adoption by the Council it will become part of the statutory Development Plan.
- **Adopted Policies Map** – a map of Cherwell which illustrates geographically the application of the policies in the adopted Development Plan. An Interactive Adopted Policies Map is available on-line at [www.cherwell.gov.uk](http://www.cherwell.gov.uk).
- **Supplementary Planning Documents (SPDs)** – some complete and some in preparation or awaiting preparation. SPDs expand upon and provide further detail to policies in Development Plan Documents. They are statutory documents but do not form part of the Development Plan. The following SPDs have been, are being, or will be prepared:
  - North West Bicester SPD – adopted on 22 February 2016
  - Banbury Masterplan SPD – adopted on 19 December 2016
  - Kidlington Masterplan SPD – adopted on 19 December 2016
  - Developer Contributions SPD – under preparation
  - Bicester Masterplan SPD – under preparation
  - Banbury Canalside SPD - under preparation
  - Cherwell Design Guide – under preparation
  - Bolton Road Development Area, Banbury SPD – on hold
  - Sustainable Buildings in Cherwell SPD – to be prepared
- **Annual (or Authorities) Monitoring Reports (AMRs)** – produced each year to monitor progress in producing Local Development Documents and implementation of policies.

- **Statement of Community Involvement (SCI)** – sets out how communities and stakeholders can expect to be engaged in the preparation of planning documents and in the consideration of planning applications. A new SCI was consulted upon from 29 January to 11 March 2016 and adopted by the Council on 18 July 2016.
- **Community Infrastructure Levy (CIL) Charging Schedule** – work on a potential Levy commenced in February 2015. It comprises a schedule of charges for contributions to off-site infrastructure, payable by developers. Consultation on a preliminary charging schedule was undertaken from 12 February to 25 March 2016. A draft charging schedule was consulted upon from 14 November 2016 to 9 January 2017. On 7 February 2017, the Government published the housing white paper *Fixing our Broken Housing Market* in which it was announced, “*The Government will examine the options for reforming the system of developer contributions including ensuring direct benefit for communities, and will respond to the independent review and make an announcement at Autumn Budget 2017*” (para. 2.29). The independent review *A New Approach to Developer Contributions* (October 2016) has been published. Work on a potential CIL has been put on hold until there is more certainty about future changes to legislation and Government policy.

## 5. Neighbourhood Development Plans

Neighbourhood Plans can be produced by Town or Parish Councils or other relevant bodies to set out policies (however expressed) in relation to the development and use of land in the whole or any part of a particular, specified neighbourhood area. They are not prepared by Cherwell District Council but are submitted to it ahead of independent examination and a referendum. They are not legally defined as Development Plan Documents but do become part of the statutory Development Plan upon their adoption.

In addition to the ‘made’ Hook Norton and Bloxham Neighbourhood Plans (see Section 2), the following Parishes presently either have designated Neighbourhood Areas, have made applications for an area to be designated or are actively preparing plans:

- Adderbury
- Deddington
- Mid-Cherwell (11 Parishes)
- Weston-on-the-Green
- Bodicote
- Stratton Audley
- Merton

## 6. Programme for Local Development Documents & Future National Reforms

The programme for preparing individual documents is set out in the schedules below. The Council is expected to produce documents in accordance with the schedules. If significant changes in circumstances occur, the LDS will be reviewed.

The Government has highlighted potential changes to the planning system in the recent housing White Paper ‘Fixing our Broken Housing Market’ (February 2017) and the consultation paper ‘Planning for the right homes in the right places’ (September 2017). Changes to the National Planning Policy Framework (NPPF) are expected in Spring 2018 which may affect plan-making and

how plans are programmed. The Oxfordshire Growth Board is considering how a Joint Spatial Plan might be prepared for the county and the work of the National Infrastructure Commission (NIC) (particularly in relation to the Oxford-Cambridge corridor) may also have implications for Local Authorities in this area. Consequently, a further update of the LDS may be needed early in 2018.

<b>Schedule 6.1</b>	<b>Partial Review of the Cherwell Local Plan 2011-2031 (Part 1): Oxford's Unmet Housing Needs</b>	
Subject Matter	Partial review of Part 1 of the adopted Cherwell Local Plan 2011-2031 to help meet the identified unmet housing needs from elsewhere in the Oxfordshire Housing Market Area and arising infrastructure requirements. Builds upon countywide joint working and follows the 'Post SHMA Strategic Work Programme' agreed by the [Shadow] Oxfordshire Growth Board on 20 November 2014. On 26 September 2016, the Oxfordshire Growth Board approved an apportionment of Oxford's unmet housing need (approximately 15,000 homes) to the Oxfordshire District Councils. Cherwell has been asked to accommodate an additional 4,400 homes (2011-2031).	
Geographical Area	Cherwell District	
Status	Development Plan Document (DPD)	
Timetable	<b>Countywide working on identifying the unmet need and apportionment</b>	Completed 26 September 2016
	<b>Formal Commencement (adoption of Local Plan Part 1)</b>	20 July 2015
	<b>District Wide Issues Consultation (Regulation 18)</b>	29 January 2016 – 11 March 2016
	<b>District Wide Options Consultation (Regulation 18)</b>	14 November 2016 – 9 January 2017
	<b>Preparation of Proposed Submission DPD</b>	January 2017 to July 2017
	<b>Consultation on Proposed Submission DPD</b>	17 July – 10 October 2017
	<b>Submission (Regulation 22)</b>	March 2018
	<b>Examination (Regulation 24) (TBC)</b>	March 2018 – October 2018
	<b>Examination Hearings (Regulation 24) (TBC)</b>	June – July 2018
	<b>Receipt and Publication of the Inspector's Report (Regulation 25) (TBC)</b>	October 2018
	<b>Adoption (Regulation 26) (TBC)</b>	November 2018
		Notes: Hearing dates and subsequent programme subject to confirmation from the Planning Inspectorate.
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Planning Policy and Growth Strategy team; input from other Council services, neighbouring authorities and consultees; Programme Officer and Planning Inspectorate.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.2</b>	<b>Cherwell Local Plan 2011-2031 (Part 2): Development Management Policies and Sites</b>	
Subject Matter	Detailed planning policies to assist implementation of strategic policies and the development management process. Identification and delivery of non-strategic development sites for housing, employment, open space and recreation, travelling communities and other land uses.	
Geographical Area	Cherwell District	
Status	Development Plan Document (DPD)	
Timetable	<b>Initial District Wide Public Notification (Regulation 18)</b>	May 2015
	<b>District Wide Review of Previous Issues and Options Work and Preparation</b>	April – December 2015
	<b>District Wide Issues Consultation (Regulation 18)</b>	January - March 2016
	<b>District Wide Options Consultation (Regulation 18)</b>	July - August 2018
	<b>Preparation of Proposed Submission Plan</b>	September 2018 – December 2018
	<b>Consultation on Proposed Submission Plan</b>	January – February 2019
	<b>Submission (Regulation 22)</b>	June 2019
	<b>Examination (Regulation 24) (TBC)</b>	June 2019 – January 2020
	<b>Examination Hearings (Regulation 24) (TBC)</b>	September - October 2019
	<b>Receipt and Publication of the Inspector's Report (Regulation 25) (TBC)</b>	January 2020
	<b>Adoption (Regulation 26)</b>	February 2020
		Notes: Hearing dates and subsequent programme subject to confirmation from the Planning Inspectorate
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Planning Policy and Growth Strategy team; input from other Council services, neighbouring authorities and consultees; Programme Officer and Planning Inspectorate.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.3</b>	<b>Developer Contributions SPD</b>	
Subject Matter	Reviews and updates the current draft Planning Obligations SPD in the light of the policies set out in the Local Plan (Part 1)	
Geographical Area	Cherwell District	
Status	SPD & Local Development Document (LDD)	
Timetable	<b>Commencement / Preparation</b>	February 2016 onwards
	<b>Initial Consultation (Regulation 12)</b>	On-going to July 2016



	<b>Preparation of Draft SPD</b>	June 2016 – October 2016
	<b>Consultation on Draft SPD (Regulation 12/13)</b>	14 November 2016 - 9 January 2017
	<b>Further Consultation on Draft SPD (Regulation 12/13)</b>	November/December 2017
	<b>Preparation of Final SPD</b>	January 2018
	<b>Adoption (Regulation 14)</b>	February 2018
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Planning Policy and Growth Strategy team; Development Management Team; input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.4</b>	<b>Bicester Masterplan Supplementary Planning Document (SPD)</b>	
Subject Matter	Builds upon and provides further detail to Local Plan policies for the town of Bicester.	
Geographical Area	Bicester	
Status	SPD & Local Development Document (LDD)	
	<b>Re-commencement and preparation (Bicester Garden Town)</b>	January 2016 onwards
	<b>Initial Consultation (Regulation 12)</b>	September & November 2016 January/February 2018
	<b>Preparation of Draft SPD</b>	November 2016 – December 2017
	<b>Consultation (Regulation 12/13)</b>	April/May 2018
	<b>Preparation of Final SPD</b>	May 2018 - July 2018
	<b>Adoption (Regulation 14)</b>	July 2018
	Notes: Masterplan re-commenced in view of Bicester Garden Town announcement.	
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy in conjunction with the Bicester Delivery Team. Regular reports to CDC Executive.	
Resources Required	Bicester Delivery Team, Planning Policy and Growth Strategy team; input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.5</b>	<b>Cherwell Design Guide SPD</b>	
Subject Matter	Expands upon and provides further detail to Local Plan policies for the town of Bicester	
Geographical Area	Cherwell District	
Status	SPD & Local Development Document (LDD)	
Timetable	<b>Commencement / Preparation</b>	June 2016 onwards

	<b>Initial Consultation (Regulation 12)</b>	July & November 2016 February - March 2017 June 2017
	<b>Preparation of Draft SPD</b>	June 2016 – September 2017
	<b>Consultation (Regulation 12/13)</b>	November / December 2017
	<b>Preparation of Final SPD</b>	December 2017 – January 2018
	<b>Adoption (Regulation 14)</b>	February 2018
Management Arrangements	Overseen by Head of Development Management in conjunction with Head of Strategic Planning and the Economy	
Resources Required	Design and Conservation Team with support from Development Management & Planning Policy and Growth Strategy teams; input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.6</b>	<b>Banbury Canalside Development Area Supplementary Planning Document (SPD)</b>	
Subject Matter	Expands upon and provides further detail to Local Plan policies for the development area of Canalside, Banbury.	
Geographical Area	Canalside and Banbury town centre	
Status	SPD & Local Development Document (LDD)	
	<b>Re-commencement &amp; Preparation of 2<sup>nd</sup> Draft SPD (Following Local Plan adoption in July 2015)</b>	July 2015 onwards
	<b>Initial Consultation (Regulation 12)</b>	December 2017
	<b>Preparation of Draft SPD</b>	January – March 2018
	<b>Consultation (Regulation 12/13)</b>	April/May 2018
	<b>Preparation of Final SPD</b>	May-June 2018
	<b>Adoption (Regulation 14)</b>	July 2018
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Planning Policy and Growth Strategy team; input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.7</b>	<b>Bolton Road Development Area Supplementary Planning Document (SPD)</b>	
Subject Matter	Expands upon and provides further detail to Local Plan policies for the Development Area at Bolton Road, Banbury.	
Geographical Area	Bolton Road and Banbury town centre	

Status	SPD & Local Development Document (LDD)	
Timetable	<b>Re-commencement &amp; Preparation of 2<sup>nd</sup> Draft SPD</b>	August 2018 onwards
	<b>Initial Consultation (Regulation 12)</b>	November/December 2018
	<b>Preparation of Draft SPD</b>	December 2018 – March 2018
	<b>Consultation (Regulation 12/13)</b>	April 2019
	<b>Preparation of Final SPD</b>	April-May 2019
	<b>Adoption (Regulation 14)</b>	June 2019
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Planning Policy and Growth Strategy team; input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

<b>Schedule 6.8</b>	<b>Sustainable Buildings in Cherwell Supplementary Planning Document</b>	
Subject Matter	Expands upon and provides further detail to Local Plan (Part 1) policies for the environment and design.	
Geographical Area	Cherwell District	
Status	SPD & Local Development Document (LDD)	
Timetable	<b>Commencement &amp; Preparation</b>	August 2018 onwards
	<b>Initial Consultation (Regulation 12)</b>	November/December 2018
	<b>Preparation of Draft SPD</b>	December 2018 – March 2018
	<b>Consultation (Regulation 12/13)</b>	April 2019
	<b>Preparation of Final SPD</b>	April-May 2019
	<b>Adoption (Regulation 14)</b>	June 2019
Management Arrangements	Overseen by Head of Service for Strategic Planning and the Economy. Regular reports to CDC Executive.	
Resources Required	Jointly produced by Planning Policy and Growth Strategy team; Design and Conservation team and Bicester Delivery Team, input from other Council services, neighbouring authorities and consultees.	
Monitoring and review mechanisms	Annual Monitoring Report	

